



# INDIANA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

*We Protect Hoosiers and Our Environment.*

*Mitchell E. Daniels Jr.*  
Governor

*Thomas W. Easterly*  
Commissioner

100 North Senate Avenue  
Indianapolis, Indiana 46204  
(317) 232-8603  
Toll Free (800) 451-6027  
[www.idem.IN.gov](http://www.idem.IN.gov)

TO: Interested Parties / Applicant

DATE: December 3, 2009

RE: R.R. Donnelley & Sons Company / 085-28569I-00009

FROM: Matthew Stuckey, Branch Chief  
Permits Branch  
Office of Air Quality

## Notice of Decision: Approval - Effective Immediately

Please be advised that on behalf of the Commissioner of the Department of Environmental Management, I have issued a decision regarding the enclosed matter. Pursuant to IC 13-15-5-3, this permit is effective immediately, unless a petition for stay of effectiveness is filed and granted according to IC 13-15-6-3, and may be revoked or modified in accordance with the provisions of IC 13-15-7-1.

If you wish to challenge this decision, IC 4-21.5-3 and IC 13-15-6-1 require that you file a petition for administrative review. This petition may include a request for stay of effectiveness and must be submitted to the Office of Environmental Adjudication, 100 North Senate Avenue, Government Center North, Suite N 501E, Indianapolis, IN 46204, **within eighteen (18) calendar days of the mailing of this notice**. The filing of a petition for administrative review is complete on the earliest of the following dates that apply to the filing:

- (1) the date the document is delivered to the Office of Environmental Adjudication (OEA);
- (2) the date of the postmark on the envelope containing the document, if the document is mailed to OEA by U.S. mail; or
- (3) The date on which the document is deposited with a private carrier, as shown by receipt issued by the carrier, if the document is sent to the OEA by private carrier.

The petition must include facts demonstrating that you are either the applicant, a person aggrieved or adversely affected by the decision or otherwise entitled to review by law. Please identify the permit, decision, or other order for which you seek review by permit number, name of the applicant, location, date of this notice and all of the following:

- (1) the name and address of the person making the request;
- (2) the interest of the person making the request;
- (3) identification of any persons represented by the person making the request;
- (4) the reasons, with particularity, for the request;
- (5) the issues, with particularity, proposed for considerations at any hearing; and
- (6) identification of the terms and conditions which, in the judgment of the person making the request, would be appropriate in the case in question to satisfy the requirements of the law governing documents of the type issued by the Commissioner.

If you have technical questions regarding the enclosed documents, please contact the Office of Air Quality, Permits Branch at (317) 233-0178. Callers from within Indiana may call toll-free at 1-800-451-6027, ext. 3-0178.

Enclosures  
FNPER.dot12/03/07



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Joseph W. Kingan  
R.R. Donnelley & Sons Company  
2801 West Old Road 30  
P.O. Box 837  
Warsaw, Indiana 46581-0837

December 3, 2009

Re: Interim Significant Source Modification Petition Approval  
085-28569I-00009

Mr. Kingan:

On October 13, 2009, the Office of Air Quality (OAQ) received an interim Significant Source Modification petition from R.R. Donnelley & Sons Company, located at 2801 West Old Road 30, in Warsaw, for construction of two (2) heatset web offset lithographic printing presses.

A public notice of the interim Significant Source Modification petition was published in the Warsaw Times-Union on November 6, 2009. The public comment period ended on November 20, 2009.

There were no comments received during the public comment period. This interim Significant Source Modification petition is in effect on November 25, 2009, and expires on the effective date of the final Significant Source Modification permit.

The interim Significant Source Modification petition may be revoked after the effective date upon a written finding by the Indiana Department of Environmental Management (IDEM) that any of the reasons for denial in 326 IAC 2-13-1(h) exist or if the final Significant Source Modification permit is denied. The IDEM has reviewed this interim Significant Source Modification petition and has not found any such reason. The facilities subject to this approval may not operate until the final Significant Permit Modification is issued by OAQ.

The interim Significant Source Modification petition is federally enforceable. Detailed construction and operation conditions will be specified in the final Significant Source Modification No. 085-28569-00009.

If you have any questions regarding this interim Significant Source Modification petition, please contact Stephanie Wilkerson, OAQ, 100 North Senate Avenue, MC 61-53, Room 1003, Indianapolis, Indiana, 46204-2251, or call at (800) 451-6027, and ask for Stephanie Wilkerson or extension 4-5329, or dial 317-234-5329.

Sincerely,

Chrystal A. Wagner, Section Chief  
Permits Branch  
Office of Air Quality

Enclosure: Interim Permit Evaluation  
sjw

cc: File – Kosciusko County  
Kosciusko County Health Department  
U.S. EPA, Region V  
Compliance and Enforcement Branch

**Indiana Department of Environmental Management  
Office of Air Management**

**Interim Significant Permit Revision / Significant Source Modification Evaluation Sheet**

<b>Company Name:</b>	R.R. Donnelley & Sons Company - Warsaw		
<b>Location:</b>	2801 West Old Road 30, Warsaw, IN 46581-0837	<b>Permit No:</b>	T085-23864-00009
<b>Permit Reviewer:</b>	Stephanie Wilkerson	<b>Date Receipt of Application:</b>	10/13/2009
		<b>Date of review:</b>	10/20/2009
<b>Description of the interim construction:</b>	Two (2) heatset web offset lithographic printing presses		
<b>Public Notice Period</b>	=	11/6/09 to	11/20/09
<b>Public Notice Date + 3 working days = 17 days =</b>			11/25/09

Interim Petition Applicability: 326 IAC 2-13-1

- (a) Existing Source with valid permit;
- (b) Exemptions:
  - (1) construction of a PSD source or PSD modification;
  - (2) construction or modification in nonattainment area that would emit those pollutants for which the nonattainment designation is based.
  - (3) any modification subject to 326 IAC 2-4.1.
- (c) Public notice comment period is 14 calendar days.

**Instructions: Check (✓) appropriate answers and make a recommendation.**

1. Did the applicant submit a written petition for an interim significant permit revision or significant source modification?
  - Yes Go to question 2.
  - No Ignore verbal request.
2. Did the applicant pay the applicable interim permit fee? \$625 for TV, FESOP, and SSOA. \$500 for MSOP.
  - Yes Go to question 3.
  - No Deny the application, pursuant to 326 IAC 2-13-1(c)(1).
3. Did the applicant state acceptance of federal enforceability of an interim significant permit revision or significant source modification?
  - Yes Go to question 4.
  - No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(D).
4. Did the applicant or its authorized agent sign the application?
  - Yes Go to question 5.
  - No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(E).

5. Did the applicant submit a notarized affidavit stating that the applicant will proceed at its own risk (if the interim significant permit revision or significant source modification is issued), including, but not limited to:
- (a) Financial risk,
  - (b) Risk that additional emission controls may be required,
  - (c) Risk that the final significant permit revision or significant source modification may be denied.
- Yes Go to question 6.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(F).
6. Did the applicant begin construction prior to submitting the interim significant permit revision or significant source modification application?
- Yes Deny the application, pursuant to 326 IAC 2-13-1(h)(6).  
 No Go to question 7.
7. What is the type of the interim construction?
- New Source Deny the application, pursuant to 326 IAC 2-13-1(a)  
 Modification to an existing source Go to question 8.
8. Did the applicant present data in the interim significant permit revision or significant source modification that is sufficient to determine PSD, NSPS, NESHAP, and state rule compliance?
- Yes Go to question 9.  
 No Deny the application pursuant to:  
326 IAC 2-13-1(c)(2)(B), for PSD;  
326 IAC 2-13-1(c)(2)(C), for NSPS or NESHAP;  
326 IAC 2-13-1(c)(2)(C), for state rules.
9. Is the proposed modification to be located in a nonattainment area?
- Yes Go to question 10.  
 No Go to question 11.
- County: Kosciusko County
10. Will the proposed modification emit the pollutant for which the area is nonattainment in quantities greater than the significant levels?
- Yes Deny the application, pursuant to 326 IAC 2-13-1(a)(2).  
 No Go to question 11.
11. Did the petition include a complete description of the process?
- Yes Go to question 12.  
 No Deny the petition, pursuant to 326 IAC 2-13-1(c)(2).
12. Did the interim significant permit revision or significant source modification petition contain conditions accepting either emission controls (baghouse, afterburners, scrubbers, etc.) or enforceable limits or other suitable restriction to avoid PSD applicability; as well as control parameters (incinerator operating temperature, baghouse pressure drop, etc.)? The specific limits must be explicitly spelled out (i.e.: The gas consumption of the boiler shall not exceed 29 million cubic feet per month.) A statement such as that the company agrees to conditions such that PSD rules are not applicable is not acceptable.
- Yes Go to question 13.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(B).

13. Do the emission controls and/or throughput limits prevent PSD applicability?  
 Yes Go to question 14.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(B).
14. Will the modification, after application of all emission controls and/or throughput limitations comply with all applicable New Source Performance Standards (NSPS) (40 CFR 60)?  
 Yes Go to question 15.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(C).
15. Will the modification, after application of all emission controls and/or throughput limitations comply with all applicable National Emission Standards for Hazardous Air Pollutants (NESHAP)?  
 Yes Go to question 16.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(C).
16. Will the modification, after application of all emission controls and/or throughput limitations, comply with all applicable state rules?  
 Yes Go to question 17.  
 No Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(C).
17. Does the applicant dispute applicability of any applicable state or federal rule?  
 Yes Deny the application, pursuant to 326 IAC 2-13-1(c)(2)(C).  
 No Go to question 18.
18. Is there good reason to believe that the applicant does not intend to construct in accordance with the interim significant permit revision or significant source modification petition?  
 Yes Deny the application, pursuant to 326 IAC 2-13-1(h)(1).  
 No Go to question 19.
19. Is there good reason to believe that information in the petition has been falsified?  
 Yes Deny the application, pursuant to 326 IAC 2-13-1(h)(7).  
 No Approve the interim significant permit revision or significant source modification petition.
20. Has the petition been adequately public noticed? A proof of publication copy is necessary.  
 Yes Go to question 21.  
 No Deny the application, pursuant to 326 IAC 2-13-1(e).

Newspaper: Warsaw Times-Union

Date of publication: November 6, 2009

21. Were comments received within seventeen (17) days after the public notice of the interim significant permit revision or significant source modification?  
(14 calendar days for comment period + 3 working days for mailing)  
 Yes Evaluate the comments received, and make a recommendation.  
 No Issue the final interim significant permit revision or significant source modification approval.

Comments: \_\_\_\_\_  
\_\_\_\_\_

Recommendation: Issue approval for interim construction of two (2) new heatset offset web lithographic printing presses to source.

Date the applicant was informed of the decision: \_\_\_\_\_

Method of informing the applicant: \_\_\_\_\_



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## SENT VIA U.S. MAIL: CONFIRMED DELIVERY AND SIGNATURE REQUESTED

TO: Deborah Woodward  
R.R. Donnelley & Sons Company, Warsaw Manufacturin  
2801 W Old Rd 30, PO Box 837  
Warsaw, IN 46581-0837

DATE: December 3, 2009

FROM: Matt Stuckey, Branch Chief  
Permits Branch  
Office of Air Quality

SUBJECT: Final Decision  
Interim  
085-28569I-00009

Enclosed is the final decision and supporting materials for the air permit application referenced above. Please note that this packet contains the original, signed, permit documents.

The final decision is being sent to you because our records indicate that you are the contact person for this application. However, if you are not the appropriate person within your company to receive this document, please forward it to the correct person.

A copy of the final decision and supporting materials has also been sent via standard mail to:

«Resp\_Off\_If\_applicable»  
«Consultant\_if\_applicable»  
«Other\_persons»

OAQ Permits Branch Interested Parties List

If you have technical questions regarding the enclosed documents, please contact the Office of Air Quality, Permits Branch at (317) 233-0178, or toll-free at 1-800-451-6027 (ext. 3-0178), and ask to speak to the permit reviewer who prepared the permit. If you think you have received this document in error, please contact Joanne Smiddie-Brush of my staff at 1-800-451-6027 (ext 3-0185), or via e-mail at [jbrush@idem.IN.gov](mailto:jbrush@idem.IN.gov).

Final Applicant Cover letter.dot 11/30/07

# Mail Code 61-53

IDEM Staff	CDENNY 12/3/2009 R.R. Donnelley & Sons Company, 085-28569-00009 (final)		AFFIX STAMP HERE IF USED AS CERTIFICATE OF MAILING	
Name and address of Sender		Indiana Department of Environmental Management Office of Air Quality – Permits Branch 100 N. Senate Indianapolis, IN 46204	Type of Mail:  <b>CERTIFICATE OF MAILING ONLY</b>	

Line	Article Number	Name, Address, Street and Post Office Address	Postage	Handling Charges	Act. Value (If Registered)	Insured Value	Due Send if COD	R.R. Fee	S.D. Fee	S.H. Fee	Rest. Del. Fee
											Remarks
1		Deborah Woodward R.R. Donnelley & Sons Company, Warsaw Manufacturin 2801 W Old Rd 30, PO Box 837 Warsaw IN 46581-0837 (Source CAATS)									
2		Joseph W Kingan VP - Mfg R.R. Donnelley & Sons Company, Warsaw Manufacturin 2801 W Old Rd 30, PO Box 837 Warsaw IN 46581-0837 (RO CAATS)									
3		Mr. Charles L. Berger Berger & Berger, Attorneys at Law 313 Main Street Evansville IN 47700 (Affected Party)									
4		Warsaw City Council and Mayors Office P.O. Box 817 Warsaw IN 46581 (Local Official)									
5		Kosciusko County Board of Commissioners 100 W. Center St, Room 220 Warsaw IN 46580 (Local Official)									
6		Mr. Joe Kingan R.R. Donnelley & Sons Company P O Box 837 Warsaw IN 46581 (Affected Party)									
7		Mr. Tim Thomas c/o Boilermakers Local 374 6333 Kennedy Ave. Hammond IN 46333 (Affected Party)									
8		Kosciusko County Health Department 100 W. Center Street, 3rd Floor Warsaw IN 46580-2877 (Health Department)									
9		Dale G. Kalina Environmental Partners, Inc. 2034 Keim Drive Naperville IL 60565 (Consultant)									
10		Shelia Burner P.O. Box 1873 Warsaw IN 46580 (Affected Party)									
11											
12											
13											
14											
15											

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